

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 DHA-02 SSO-00 NSCE-00 USIE-00  
INRE-00 CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03  
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-07  
TRSE-00 IO-13 OIC-02 /077 R

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO ALL NATO CAPITALS PRIORITY

AMEMBASSY BELGRADE PRIORITY

CINCPACREP PRIORITY

C O N F I D E N T I A L STATE 173036

BELGRADE FOR USDEL CSCE, CINCPACREP GUAM FOR MATTHEW NIMETZ

E.O. 11652: GDS

TAGS: NATO, CSCE

SUBJECT: CSCE CONSULTATIONS IN NATO

REF: USNATO 7062, USNATO 7031; USNATO 7089

1. WE HAVE READ WITH INTEREST MISSION'S REPORTING OF  
RECENT WEEKS WHICH SUGGESTS THAT SEVERAL DELEGATIONS ARE  
RELUCTANT TO MOVE AHEAD TOWARD THE FINAL PREPARATION  
OF THE COMMON PAPERS WHICH HAVE BEEN UNDER DISCUSSION  
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SINCE THE LONDON SUMMIT. WE CONTINUE TO BELIEVE THAT  
NATO CONSULTATIONS ON CSCE ARE IMPORTANT AS A MEANS  
OF : 1) DISCUSSING THE IMPLICATIONS OF IMPORTANT  
ISSUES; 2) ASSURING GENERAL COORDINATION OF WESTERN  
STRATEGIES; AND, 3) MONITORING IMPLEMENTATION AT  
BELGRADE.

2. WE AGREE WITH MISSION'S RECOMMENDATION (REFTEL) FOR A FLEXIBLE APPROACH TO THE CONTENT AND ORGANIZATION OF NATO CONSULTATIONS IN THE PERIOD PRIOR TO THE BELGRADE CONFERENCE. WE REMAIN CONCERNED, HOWEVER, THAT, WITHOUT THE STRUCTURE PROVIDED BY PREPARATION OF COMMON PAPERS, NATO CONSULTATIONS MAY LOSE FOCUS, ESPECIALLY AS

THE AUGUST HOLIDAY SEASON APPROACHES. IN OUR VIEW, ONE MEANS OF MEETING THIS PROBLEM WHILE STILL RESPONDING TO APPARENT RELUCTANCE BY SOME ALLIES TO REACH "COMMON" AND "COORDINATED" POLICIES, IS TO SHIFT OUR FOCUS TO THE SERIES OF EXPERTS' MEETINGS CONTEMPLATED FOR SEPTEMBER.

3. THEREFORE, RATHER THAN CONTINUE TO PRESS FOR THE DRAFTING OF JOINT PAPERS, WE WOULD SUGGEST THAT THE GOAL OF ALLIANCE CONSULTATIONS DURING THE NEXT SEVERAL WEEKS BE TO PROVIDE A BASIS FOR SUBSTANTIVE DISCUSSIONS DURING THE CSCE EXPERTS' MEETING IN SEPTEMBER. WORK SHOULD CONTINUE ON THE DRAFT PAPERS WHICH HAVE ALREADY BEEN SUBMITTED, AND OTHER TOPICS WORTHY OF RAISING AT THE POLADS AND NAC MEETINGS SHOULD BE INTRODUCED AS APPROPRIATE. IN THIS WAY, EACH NATO MEMBER WOULD PROCEED WITH ITS OWN INDIVIDUAL PREPARATIONS FOR BELGRADE AND THE SEPTEMBER DISCUSSIONS WOULD BE AN EFFORT, NOT TO REACH AN AGREEMENT ON A COMMON POSITION BY THE ALLIES, BUT, RATHER, TO PROVIDE A FINAL OPPORTUNITY FOR THE

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"HARMONIZATION" OF THEIR APPROACH TO THE BELGRADE MEETING.

4. AS APPROPRIATE DURING POLADS DISCUSSION OF CSCE ISSUES, MISSION SHOULD PROVIDE DEPARTMENT'S VIEWS ON CONSULTATION QUESTION. YOU SHOULD AVOID THE IMPRESSION THAT WE ARE ATTEMPTING TO GAIN ACCEPTANCE OF A NEW FORMAL FRAMEWORK FOR CSCE DISCUSSIONS. OUR GOAL IS TO SUGGEST THAT A CONTINUAL EXCHANGE OF VIEWS SHOULD TAKE PLACE BOTH PRIOR TO THE EXPERTS' MEETINGS AND AFTER. IN OUR VIEW, THIS EXCHANGE SHOULD INCLUDE:

A. CONTINUED WORK ON PAPERS, INCLUDING THEMES AND NEW PROPOSALS, WHICH ARE ALREADY ON THE TABLE. FINAL DISPOSITION OF THESE PAPERS COULD BE DECIDED IN SEPTEMBER. AS A CONTRIBUTION TO THIS EXERCISE, THE DEPARTMENT WILL PRESENT PROMISED CONTRIBUTION OF DRAFT APPRAISAL STATEMENTS AND MORE SPECIFIC VIEWS ON NEW PROPOSALS.

B. EXCHANGE ON SPECIFIC TOPICS CONSIDERED BY INDIVIDUAL DELEGATIONS TO BE OF GENERAL INTEREST. THE DISCUSSION OF HUMAN RIGHTS INITIATED BY THE CANADIANS SEEMS TO US

TO BE A GOOD EXAMPLE OF THE TYPES OF EXCHANGES WHICH  
COULD BE PROPOSED.

C. AGREEMENT ON THE CBMS PAPER WHICH WOULD BE A COMMON  
DOCUMENT.

D. COMPILATION OF TOPICS TO BE DISCUSSED AT EXPERTS'  
MEETINGS.

5. IN ORDER TO INSURE MAXIMUM PARTICIPATION OF EXPERTS  
FROM THE VARIOUS CAPITALS IN THE DISCUSSIONS IN BRUSSELS,  
WE BELIEVE IT WOULD BE ADVANTAGEOUS TO SCHEDULE THE  
POLADS, ECONADS AND NAC CONSULTATIONS IN SEQUENCE,  
BEGINNING ABOUT SEPTEMBER 15. IN PRESENTING THE ABOVE  
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VIEWS, MISSION SHOULD STRESS THAT THE DEPARTMENT IS NOT  
PROPOSING AN INFLEXIBLE PLAN FOR CONSULTATIONS. RATHER,  
WE ARE TRYING TO STIMULATE A FAR-REACHING EXCHANGE OF  
VIEWS WITHOUT NECESSITATING THE ADOPTION OF ANY GIVEN  
SET OF POSITIONS. WE ARE OF COURSE ANXIOUS TO HEAR  
ANY OTHER PROPOSALS MISSION MAY PROPOSE FOR ORGANIZING  
THE IMPORTANT CONSULTATIONS WHICH SHOULD TAKE PLACE  
BETWEEN NOW AND THE BELGRADE MEETING.

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## Message Attributes

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**TAGS:** PFOR, MPOL, NATO, CSCE  
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